New York City: A Social Profile and Iternative Economic Futures

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duction

pre-eminent global city, New York City is the center of transnational corporate headquarters, need business services, international finance, transnational institutions, top-level managers, and ommunications and information processing. Authors such as Knox (1995), Friedman (1992, 1995), Sassen (1991, 1997) have shown that this pre-eminent center, with the most vigorous economic secserves as the basing point of global command and control networks and functions, and is the undisd core of generating new tastes, material culture and commercial innovation. However, concerns are graised about various security threats that globalization and the growth of immigrants pose, spanning sical, cultural and political realms. In particular, economic development questions are being asked as ow such events as September 11 and the continuing growth of immigrants can be absorbed and have a York City remain a global city.

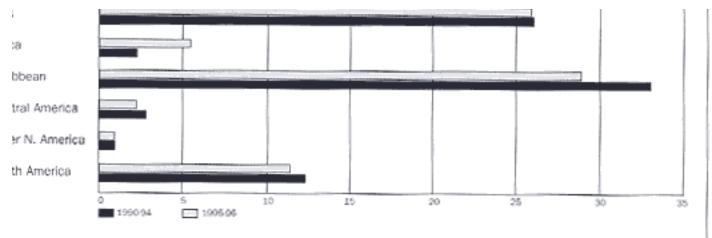
overriding consensus amongst those concerned with the rebuilding of New York City is that the city's or challenge is to find a balance between the diverse needs of the different groups and the global city's expand its infrastructural networks including public transportation, telecommunication systems information technology so that the other boroughs and their businesses and jobs can be effectively efficiently integrated into the global economy. Such a dispersal calls for large investments in urban mology across most spheres, but investments must come only after decisions are made as to the typ businesses and jobs that will locate in the outer boroughs. New York City will thus have to first decid which leading industrial sectors bode well for its economic future, and then proceed to locate them is outer boroughs. For sure, the economic activities that are going to be truly important to New York its boroughs, the surrounding region and the world are those in advanced high-technology segm which themselves require an advanced urban infrastructure and high technology. Thus, the dispersal egy itself adds to the need for the infrastructural and technological networks.

This article presents a profile of New York City's population, including age and educational charactics, as well as its occupational, industrial and religious profiles. It documents the changes in popul composition of the city from 1980 to 2000, focusing on its growing diversification. A central propos of the analysis is that in order to embark on restructuring the global city—economically and technology, one must first understand who its people are and how they are connected to the city. An example of the population and their activities also helps shed light on urban security and potential threat

Expatriate Formation in New York City

New York City has traditionally been a preferred settlement for many different immigrants. With than 8 million inhabitants in 2000, New York City is an expansive global city with the most diverse eign-born population in the world. Its population growth from 7,322,564 in 1990 to 8,008,278 in 2 a 9.4% increase, was largely due to immigration. The global city received more than 1.5 million is grants during that decade, and by the decade's end, 55% of its residents was either foreign born or o eign-born parentage (NY City Department of Planning, 2001; Cordero-Guzman et al, 2001).

In 1995-96, 29% came from the Caribbean, 26% from Asia and 25% from Europe (NY City De Planning, 2001). Figure 1 shows the growth in share of immigrants admitted to the city by world re from 1990-94 to 1995-96 and Table 1 lists the top 20 source countries. Europe had the largest increase, from a little over 20% in the early 1990s to 25.2% in 1995-6. This increase was largely d the growth in immigration from the former Soviet Union (53%) and the former Yugoslavia (154). These two countries along with Poland were the only three European countries among the top 20 s countries of immigration in 1995-96, with the former Soviet Union as the top source of immigracounting for 18%.



rce: NY City Department of City Planning, The Newest New Yorkers 1995-1996, Sept. 1999, pp.4&6.

e 1. Top 20 Source Countries of Immigration to New York City

	Annual Average 1995-96	Annual Average 1990-94	Percent Change
ter Soviet Union	20,327	13,260	53.3
inican Republic	19,587	22,028	11.1
a, Total	11,871	11,980	.07
aica	5,951	6,584	9.6
ana	5,570	6,153	-9.5
gladesh	3,674	1,911	92.3
1	3,174	2.897	9.5
	3,048	2,991	1.9
idor	2.983	2,796	6.7
tad and Tobago	2,774	3,176	-12.7
opines .	2,673	3,476	-23.1
nd	2,669	3,907	31.7
stan	2.337	1,493	56.5
mbia	2,275	2,262	0.6
ha	1,633	339	381.7
a	1,574	1,725	-8.8
ria	1,374	430	219.5
er Yugoslavia	1,219	478	154.9
	1,113	1.255	-11.4
t	1,071	578	85.2
nmigrants	115,687	112,598	2.7
ce: NY City Department of	City Planning, The Newest New	Yorkers 1995-1996, Sept. 1999, (op.4&6.

Hispanic population made up 35% of the total population in the city in 2000, showing a decline of from 1990 when it made up 43.2% of the population. The Hispanic population grew by 21% to be the largest minority group in the city, accounting for 27% of the total population. Blacks continue to stitute about one quarter of New York City's population. The Asian population showed the largest in at 59.9% from 1990 to 2000 and constituted 10% of the city's population in 2000. Of the total population, the most dominant group is the Chinese (46%), Asian Indians (22%) and Koreans (11)

Table 3. New York City Population by Race

	1990		200	2000	
	Number	%	Number	%	'90-'00
White Non-Hispanic	3,163,125	43.2	2,801,267	35.0	-11.4
Black/African American	1,847,049	25.2	1,962,154	24.5	6.2
Asian or Pacific Islander	489,851	6.7	783,058	9.8	59.9
American Indian and Alaskan Native	17,871	0.2	17,321	0.2	-3.1
Some other race, Non-Hispanic	21,157	0.3	58,775	0.7	177.8
Non-Hispanic of two or more races	-		225,149	2.8	
Hispanic Origin	1,783,511	24.4	2,160,554	27.0	21.1

Source: NY City Department of Planning, 2001, www.ci.nyc.ny.us, from the 2000 Census,

Cordero-Guzman, Smith and Grosfoguel (2001), drawing from Mollenkopf's study (1999), noted the 1997, the foreign-born constituted a large share of the population in all these groups in the city: 55 the Black population, 59% of the Hispanic (excluding Puerto Ricans), 98% of Asians, and 52 Whites.

Sex, Age and Social Structure

The increasing share of immigrants, who are younger than the native born population, is largely ressible for the high level of natural increase in the 2000 population. Natural increase totaled more than a million (584,000), with close to 1.3 million births and 682,000 deaths in the 1990s (NY Department of City Planning, 2001). Between 1990-96, of the total births of 908,839, over 45% from foreign-born mothers (NY City Department of Planning, 1996).

In 1980, the median age for the city was 32.7 and grew to 34.2 by 2000, showing an aging popula A little over 29% of the population was under 19 years old in 1980, but this age group decreased to

000 Population Survey reveals that 63% of the foreign-born population is between the ages of 25 while 51% of the native born are between this same age group. The retiring age groups of over 65 sed from 14% in 1980 to 10% in 2000, but the share of 75 year-old and over age groups has grown i.4% in 1980 to 6.2% in 2000.

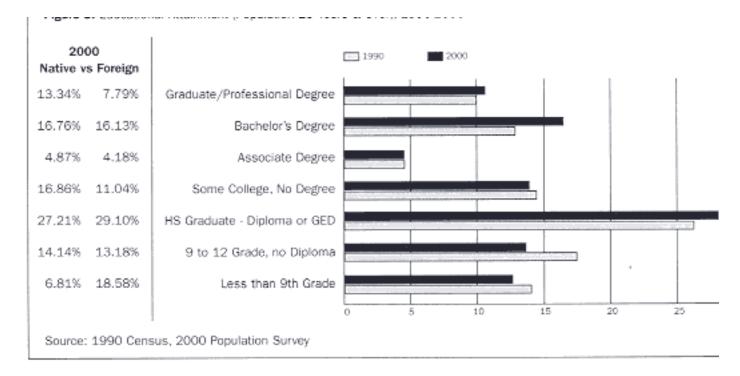
10, of the males 15 years and over, 44% were single and never married while 37% of the females in the single and never married category. By 2000, within this age group and marital status categories made up 42%, of which 59% are native born and 41% are foreign born, and females constitution, of which 65% are native born and 35% are foreign born. Close to 30% of New York households hildren under 18 years of age and about 10% of households are female-headed with children under its.

ro-Guzman, Smith and Grosfoguel (2001), drawing from Rivera-Batiz's 1996 work, note that Y City Emergency Immigrant Education Census of 1996 indicates that there were children from nuntries in its schools, and 23 different countries had more than 7,000 new immigrant children enter the previous 3 years.... Students in the NY City public school system speak a broader diversity of tiges (over 120) than any other school system in the country." Schwartz and Gershberg (2001) show 7% of the city's school children are designated as having limited English proficiency.

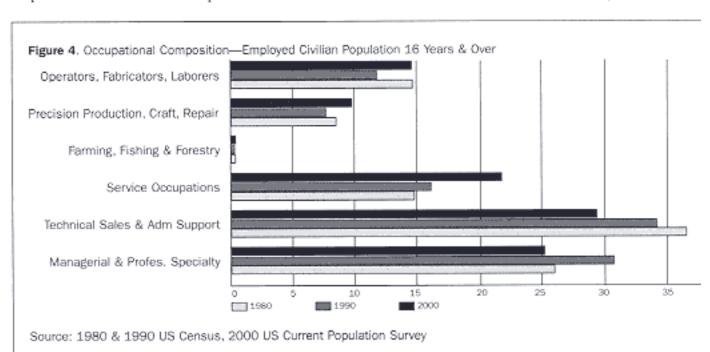
tional and Occupational Structure

fork City is lagging behind New York State in educational attainment. In 2000, while only 18.9% state's population had no high school diploma, the city had a little more than 26% of its population a high school diploma. Close to 21% of the city's native-born population has no high school na, compared to 32% of its foreign-born population. Moreover, the state has over 24% of pulation with some college and at least associate degrees and close to 12% with graduate of pulation with some college and at least associate degrees and close to 12% with graduate of pulation with some college and at least associate degrees and close to 12% with graduate of pulations while the city has 18.5% and 10.6%, respectively. The share of residents with lor's degrees are however comparable—the state with 16.3% and the city with 16.5%. The city has seed a substantial increase in residents with bachelors' degrees from 1990, which was at 12.9%. 2-born and foreign-born share of bachelors' degree attainment are comparable, at 16.8% and 16.1%, tively. However, while over 13% of native-born population has a graduate or professional degree, an 8% of the foreign-born has attained such degrees. As Figure 3 shows, a little more than 28% of ty's population of over 25 years had a high school diploma in 2000, an increase from 1990s figure 3%.

striking is New York metropolitan region's educational attainment for the population between 20 to ars of age, i.e., prime working ages. Howell and Gester (2001) show that, of this population in 2000, 6 have a high school degree or less, with 36% of the native-born population and 55.2% of the for-



As for specialized skills, while New York City higher-education institutions (of the nation's 3 large cialized labor sources) award a higher percentage of degrees in computer science and electrical engin (44%) than both Boston (29%) and San Francisco (27%) areas, it does not retain them (NYC, Of the Comptroller, 1999). The Comptroller's report also highlighted the weaknesses in specialized skil grams of the City and State. It showed that the pace of graduation in computer-related fields fell by 1992 and 1997 in the State schools, while marginally rose in the City's schools, despite the large goindustry demand for these specialized skills during the same period. The report suggested that the import the needed trained specialists, from both within the nation and internationally.



ialty occupations had experienced growth from 1980 to 1990, in 2000 the figures dropped below e of 1980. Most marked is in the technical and support occupations; whereas over 36% of the city's lents were in technical occupations in 1980, only 29% were in such occupations by 2000. This signithat the city is losing a tremendous number of those who hold top and middle layer occupations.

ANNEAD DISTENSE OF ONLINE ASSOCIATION STORM AND DISTENSE OF MAIN ASSOCIATION OF THE RESIDENCE

re has been a growth in lesser-skilled occupations such as transport and material moving occupations handlers, helpers and laborers as well as in blue-collar skilled occupations such as in precision proion, craft and repair.

vell and Gester's study (2001) reveals that in 1980, 50.7% of the foreign born in the metropolitan area ipied bottom tier jobs (in job quality terms) and 28.1% occupied the middle tier jobs but that by 7/8, 53.2% occupied bottom tier jobs and only 20.5% occupied middle tier jobs. Close to 35% of the ve born on the other hand occupied top tier jobs in 1980 and increased its share of the top tier jobs 6.2% in 1997/8. Despite the city's strong economy, the authors note that there has been a substantial rioration in the real and relative earnings of immigrants in the metropolitan area, particularly those loyed in the middle and bottom layer occupations.

istry Concentration and Employment

le 6 shows the industry composition of New York City employment for 1990, 1995 and 2000. It vs that the private sector employed 85% of the workforce in 2000 and increased its share by 9% from 0 to 2000. Within the private sector, manufacturing employment constitutes only 6% of total employit, while the FIRE sector makes up 13%, Business Services about 10% and retail and wholesale trades e up 17% of total employment. The largest increases in employment from 1990 to 2000 are found curities (39.6%), Eat & Drink services (27.6%), Picture & Amusement services (42.9%), Health serv-(23.4%), Social services (42.2%), Business services (46.9%) and Engineering and Management serv-(28.3%). The largest drop in employment from 1990 to 2000 has been in the wholesale trade (-19%), banking (-36.8%), insurance (-23.9), and in federal government jobs (-15.8%). Manufacturing doyment continues to decline in the city, dropping by 27% from 1990 to 2000. Government sector sloyment across all levels (which accounted for 15% of all employment in 2000) has declined by a total % from 1990 to 2000.

ware industry employment accounted for only one percent of all private-sector jobs in New York City .997—a notable increase compared to 0.4% in 1980. Between 1980 and 1997, the number of workn the computer software industry increased from 10,781 in 1980 to 14,370 in 1992 to 29,550 workin 1997, an average annual change of 15.5% between 1992 and 1997 (NYC, Office of the nptroller, 1999). The city also saw a growth in the total number of firms in the software industry durthis same period, from 563 firms in 1980 to 3013 in 1997. The largest increases were in 3 types of

Manufacturing	327	271	238	-27.2
Construction	111	90	124	11.7
Transport & Utilities	229	204	212	-7.4
Trade	596	557	637	6.9
Whole	215	189	193	-10.2
Retail	380	367	444	16.8
FIRE	511	471	492	3.7
Real Estate	114	117	127	11.4
Banking	171	131	108	-36.8
Insurance	92	78	70	-23.9
Securities	134	145	187	39.6
Services	1134	1199	1476	30.2
Eat & Drink	127	130	162	27.6
Picture & Amusement	70	79	100	42.9
Health Services	261	306	322	23.4
Business Services	241	233	354	46.9
Social Services	128	149	182	42.2
Legal	76	68	80	5.3
Engineering & Management	99	95	127	28.3
Government Sector Employment	606	553	566	-6.6
Federal	76	67	64	-15.8
State	57	52	50	-12.3
Local	473	433	452	-4.4
Total Employment	3512	3344	3745	6.6

Source: New York City Comptroller's Office, 9/01 Report, unpublished. Data is for fourth quarter of years 1990, 1995 & 2

firms: computer-related services firms, data-processing and preparation firms, and in information-reservices firms.

Challenges Facing NY City's Global Future

The analysis shows that New York City has become the harbor of many different expatriate commu of which a considerable proportion are from the poorest developing countries. Over three quarters immigrants who settled in New York City during the past two decades are from less-developed cou such as Haiti, Bangladesh, Nigeria, Jamaica, Dominican Republic, Pakistan, Ecuador, Colombi Egypt. The remaining quarter of the immigrant residents who are of European descent mostly come

globalization of the city. This also implies greater social costs to New York City as it needs to crere elaborate social and intercultural infrastructure to deal with needy immigrants.

ace composition, the profile shows that New York City is largely comprised of minority groups. 10 Census reveals that 65% of the resident population is non-white, of which 27% are Hispanic, black and 10% are Asian. How the city deals with this vast majority of minority population is of nificance to its social cohesion and socio-economic welfare. This latter concern also relates to genmales outnumber males in New York City and the number of women of child-bearing age is grow-re than a quarter of the population is children under 19 years of age—many with language defi, requiring the city to provide more educational and recreational facilities. The share of prime gage groups (20 to 54 year-olds) is also growing, with the foreign born comprising a larger share group, requiring innovative employment-generation policies that not only utilizes but simultane-pgrades skill levels. Though the larger share of the elderly population (65 and over) is decreasing, to of those over 75 years has increased over the last decade—one third of which are foreign born—for long-term, culturally and linguistically sensitive, elderly-care facilities.

ed to upgrade skill and educational levels and to grow quality jobs in the global city is of utmost ance to its economic restructuring. The question remains unanswered as to what types of industries best suit the city's population and would simultaneously maintain its global advantage. Although as been an increase in holders of bachelor degrees over the past decade, in 2000, less than 17% of Yorkers had a bachelor degree. About 54% of New Yorkers over 25 years of age have a high school or less education, only 28% are actual holders of high school diplomas and 23% have less than an rade education. New York City will need to undertake the long and expensive process of generathly educated residents if it is to retain and grow its global competitive advantage.

y speaking, the issues around which proposals are made regarding the city's global future may be ed into five categories. One is economic diversification versus market-share deepening. Second is urglass shape of the city's socio-economic structure. Third is the need for inclusion of all citizens on-citizens. Fourth is the role of federal, regional and state authorities in helping the city steer its turing. Fifth is the need for spatial deconcentration of the economy, away from Manhattan. Each rely and together raise particular types of security concerns: respectively, economic security, social-security, cultural-value security, political security and spatial-physical security. Key across all such is the need to remain socio-economically sound and globally competitive.

rning the first issue, debates focus on whether New York City's economic specialization in internacapital and in sectors that are the most volatile—global communications, advertising, accounting, nce, legal services, news media and entertainment—should be changed or reinforced and deepened. However, the author, along with many others, suggest that the city's future lies in gaining the nine in tries that are forecasted to grow: bio-technology, computer software, high-end apparel and jewelry, and television production, recycling, health care, non-profits and retail. Those who argue for a focu the production of information technology and computer software also caution that given the city's cost of living, this sector also offers wages too low to become sustainably viable (see The Center for U. Research, 2001). Overall, the debates call for the effective use of New York City's strengths and need for highly specialized pools of skills and advanced urban technological infrastructure, who the city diversifies or further develops its economic concentration by deepening its global and nationarket share.

On the issue of the hourglass shape of the city's socio-economic structure, two major concerns arise. is the impediment to middle class aspirations in the city. The other is the negative effect that the midgh-and-low-paying occupations has on the city's overall wage growth. Both concerns point to the potal for tensions between social classes and disadvantaged (but educated) groups. Authors note that middle classes no longer mold the city (Mollenkopf and Castells, 1991; Sassen, 1991; Friedman, 1997 others). Instead, the city is socio-economically shaped by a dominant upper class of professional corporate services who earn more than half of the total income, and by a substantial and diverse low-eing working class. Howell and Gester (2001) refer to this trend as the 'hallowing out' of the middle-corporate services and Abu-Lughod (1997), among others, maintain that the decline of middle-occupations effectively blocks upward mobility of immigrant labor.

The third issue—the need for the inclusion of diverse groups—presents a more serious challenge. In a tion to the built-in dangers arising from class and income polarization, tensions can also rise because the growing number of immigrants from differing ethnic backgrounds. This problem requires a new of public policy, one that focuses on the special and differing needs of deprived groups, citizens and a citizens alike. A further challenge lies in the fact that immigrants continue to have strong attachmen their national origins and religious beliefs and retain psycho-social feelings of minority-group idea (Cohen, 1997; Westwood and Phizacklea, 2000; Basch et al, 1994; Portes, 1996). Davies (2000) pet to how the activities of immigrants have implications for the security of their homelands and host or tries, as well as the third parties who become entangled in their transnational diasporic networks. Lef future debate is the type of structural changes necessary to promote economic, social, political and cult participation of the 55% of New Yorkers who are first and second generation immigrants.

The fourth issue relates to the pressing need for cooperation and coordination of higher-level government with city government on strategic planning for restructuring. Moreover, in the face of the impact of g alization on New York City, the high social costs of global city growth, and the needs of transnational ital for economic infrastructure, the local government lacks adequate fiscal capacity and thus needs a

at span a vast metropolitan region—from Boston to l'hiladelphia to Washington—and those cities share the responsibilities of managing this vast region.

, on the fifth issue, it is argued that agglomeration of the city's jobs in Manhattan is not desirable us spatial dispersion of business centers throughout the five boroughs is warranted. Though spatial ion of business centers and jobs away from Manhattan may be desirable, without first understandtypes of businesses and jobs that would best make use of the large shares of immigrant and minordents in boroughs such as Brooklyn, Bronx and Queens, the debates are premature. Such underig is particularly critical because the businesses and jobs that are to be dispersed into the other bormust be the types that can help the city pay for the infrastructural work the dispersion will require, ng transportation expansion and telecommunication/media wiring needs. Certainly, locating ed industry segments-like biotechnology, genetic engineering, information technology-in the soroughs will require training and retraining facilities for the first generation of immigrants and ties and increased opportunities for high-end occupations for the second generation. As for local economic growth, which immigrants continue to help boost (see Kotkin, 2002), an improved ecoinstitutional, and technological infrastructure is warranted for the expansion of self-employment unities and small business development in sectors such as construction, retail, food and drink, busivices and real estate. This would require improvements in wireless communication systems to speed isactions, water transportation (ferry systems) and light rail networks across the five boroughs and : area.

his profile highlights is that New York City does not yet possess the needed highly specialized pools and talent to either diversify or deepen into strong and technologically advanced industry sectors. The section is to utilize its resident resources, it must find more creative ways to bring out current talents appraiding occupational composition and educational attainment. It is clear that presently, the city's bases of employment are generating rather low-quality-type jobs. The upgrading of occupational sition and educational attainment, along with the provision of social service and infrastructural will require state and federal assistance especially if it is to be done rapidly.

o clear that debates about inclusion must move toward decisive strategies for social, economic, culid political inclusion given the ethnic and racial composition of the city. This will necessitate a betlerstanding of the immigrants' homelands, values, and cultures, and the ways in which immigrant
es, occupational preferences and core competencies are articulated in the global city's socio-ecostructure. Overall, implementing the rebuilding and restructuring of New York City will necessilear and deliberate policy agenda and statements regarding the chosen leading industrial sectors and
referred location within the city, presented to its population with determination and purpose. The
of urban technology in the city thus also awaits this decision.

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